# FY 2010 PERFORMANCE PLAN Child and Family Services Agency

#### **MISSION**

The mission of the Child and Family Services Agency (CFSA) is to ensure the safety, permanence, and well-being of abused and neglected children and to strengthen troubled families in the District of Columbia.

#### SUMMARY OF SERVICES

The D.C. Child and Family Services Agency (CFSA) investigates reports of child abuse and neglect, and provides child protection. Services include foster care, adoption, and supportive community-based services to enhance the safety, permanence, and well-being of abused, neglected, and at-risk children and their families in the District of Columbia. CFSA seeks to achieve the highest quality of community-based services, to increase the number of families who receive community-based preventive and support services, and to expand the network of resources providing services to at-risk children and their families.

#### PERFORMANCE PLAN DIVISIONS

- Agency Programs
  - Child Protective Services
  - o In-Home and Permanency I & II
  - o Out-of-Home and Permanency Administration
  - Office of Youth Empowerment (OYE)
- Community Services
  - o Prevention Services
  - o Child Placement
  - o Family Licensing
  - o Family Resources
- Office of Clinical Practice
- Office of the Director
  - Contracts and Procurement Administration
  - Human Resources Administration
  - o Facilities Management Administration

# **Agency Workload Measures**

Metric (CFSA worker performance)	FY08	FY09	FY10 Projection	FY11 Projection	FY12 Projection
Number of substantiated child/abuse and neglect per 1000 children in DC	n/a	n/a	n/a	n/a	n/a
Total CFSA population	4532	4461	n/a	n/a	n/a
Total CFSA population receiving out-of-home of services	2235	2219	n/a	n/a	n/a
Total CFSA families receiving in-home services	588	709	n/a	n/a	n/a

# **Agency Programs**

### **SUMMARY OF SERVICES**

Agency Programs investigates reports of child abuse and neglect, and provides direct case management for families at home, as well as for children and youth in out-of-home care. Social workers from these administrations manage approximately half of the District's foster care caseload. The other half is managed by contracted private child placing agencies. Traditional Foster Care provides temporary care and support for children in non-relative or kin placements, while providing reunification services to their parents. The goal is to reunite children safely with their families as soon as possible, or to identify alternative permanent families and living arrangements. Services are provided to children whose goals include reunification, return to relatives, guardianship/legal custody, adoption or Alternative Planned Permanent Living Arrangement (APPLA). Agency Programs work to ensure the safety and well-being of children and youth in care while moving them to permanence as quickly as possible via reunification, guardianship, or adoption.

The Child Protective Services Administration (CPS) receives reports of suspected child abuse or neglect, assesses families whose children are alleged victims of abuse or neglect and refers children and their families for services within CFSA or the Healthy Families Thriving Communities Collaboratives. The services are designed to prevent further abuse and neglect, strengthen parents' capacity to care for their children, assure that children receive adequate care and safely prevent out-of-home placement when appropriate. CPS provides the Agency's intake and investigations functions. Intake is the point of entry into the child welfare system for all CFSA clients. Intake maintains around-the-clock protective services for children, seven days a week. It is available by hotline on a 24-hour basis. Since April 21, 1999, Intake has maintained a single reporting line (202-671-SAFE) for all calls about suspected child abuse or neglect. Investigations staff conduct neglect and physical abuse investigations and work with the Youth and Preventive Services Division of the Metropolitan Police Department (YPSD-MPD) to investigate reports of physical and sexual abuse. CPS works with the Children's Advocacy as part of the District's Multidisciplinary Team (MDT) to provide the most comprehensive services for child and adolescent victims of abuse.

**The In-Home and Permanency Administrations I & II** serve families in-home through 10 In-Home and Permanency units recently co-located with community partners to provide community-based family support. Through the Partnership for Community-Based Services, CFSA social workers in these units team with staff in partner community agencies to provide a preventative and comprehensive response to service needs. In-Home I & II also provide direct case management to you in out-of-home care that are seeking to achieve permanency through reunification, guardianship or adoption.

The Out-of-Home & Permanency Administration provides permanency support, consultation, technical assistance, training and case management for children from the inception of concurrent permanency planning through finalization of adoption or guardianship. CFSA serves wards, children and youth committed by the DC Superior Court Family Court, in the District's foster care system and non-wards through independent adoptions for residents of the District of Columbia. The administration serves as the central office for receiving and tracking adoption petitions and orders of reference. Also, the administration records and maintains adoption data, submission of adoption final reports and maintenance of the adoption legal voucher program. Permanency Specialists from the Out-of-Home & Permanency Administration High Impact Unit provide high-level intense permanency intervention and support for children identified and

referred to this team. Permanency Specialist in the Out-of-Home & Permanency Administration Teaming Unit support the internal administrations (In-Home I & II, Office of Youth Empowerment) and the Private Agencies by providing permanency-related consultation and problem-solving support for CFSA children and youth early in the case planning process with a focus on eliminating barriers and expediting permanency for children and youth. The Out-of-Home & Permanency Administration also provides (1) case management for out-of-town Inquiries from other states through the Interstate Compact of the Placement of Children (ICPC) (these requests are generally for home studies for children and youth with relatives in the District of Columbia) and (2) support and assistance for Adoptee/Relative Searches, Waiting Families/Matching Families with waiting children, and Post Permanency Support and Connection with the Post Permanency Family Center to support families post-adoption or guardianship.

Office of Youth Empowerment (OYE) provides direct case management and concurrent permanency and emancipation planning services to older youth in foster care, ages 16 to 21, who have a goal of Alternative Planned Permanent Living Arrangement (APPLA). OYE works to achieve permanence for older youth while at the same time providing life skills training, vocational and educational support, transitional assistance, and encouraging informal but committed relationships with safe, caring adults willing to act in a mentoring or parental capacity following a youth's exit from foster care. OYE is also the CFSA program unit that administers the Chafee Foster Care Independence Program (CFCIP). This program prepares youth for the transition from foster care to adulthood by engaging participants in the following activities: academic support and daily living skills, emotional support and enrichment, college preparation, job readiness and retention, transitional/aftercare services and planning. Through Agency and community services to participants, OYE promotes permanency; encourages life-long connections to family, friends, and community; provides education/vocational opportunities, and supports the acquisition of knowledge and the development of life skills that enable adolescents to achieve self-sufficiency to make a successful transition in adulthood.

#### **OBJECTIVE 1: Safety.**

# INITIATIVE 1.1: Improve the quality of child abuse and neglect investigations and ensure closure within 30 days.

In FY09, CFSA integrated Structured Decision Making (SDM) tools into the FACES.net management information system to improve the quality of abuse and neglect investigations. Use of SDM tools helps to reduce subsequent maltreatment of children and expedites permanency for children. Incorporating the SDM tools in the FACES.net will ensure uniformity and accuracy through online entry requirements. In FY2010 automated reports will be developed to monitor the use of safety and risk assessment tools. (Completion Date: 9/2010)

#### **INITIATIVE 1.2:** Develop a Differential Response implementation plan.

Differential Response is an approach that allows child protective services to respond differently to accepted reports of child abuse and neglect, based on such factors as the type and severity of alleged maltreatment. In other jurisdictions, this approach has resulted in increased family engagement and improved safety outcomes for children. In FY 2009, with assistance from the National Resource Center for Child Protective Service, CFSA completed the design phase for the District's model of Differential Response. In FY 2010, CFSA will work with its sister agencies and community-based partners to complete an implementation plan for Differential Response. (Completion date: 9/2010)

# **INITIATIVE 1.3: CPS Hotline and Investigation Policy and Investigations Training curricula manuals.**

CFSA is utilizing recommendations from the National Resource Center for Child Protective Services to make significant revisions to its investigations policy. The outcome will be new investigations and hotline policies addressing best practices and providing guidance along the continuum of "front end" services and training. (Completion Date: 12/2009)

### **OBJECTIVE 2: Permanency.**

# **INITIATIVE 2.1:** Increase and expedite youth permanency: Permanency Opportunity Program (POP).

In FY 2009, CFSA implemented the Permanency Options Program (POP), an innovative to model to improve the Agency's performance in affecting positive permanency outcomes for children and youth. Key elements include targeted case-information mining, child-specific recruitment, and identification of permanency resources for children with the goal adoption or guardianship. High Impact Teams consisting of a supervisor and 4 social workers in the adoption services division at CFSA and within Adoptions Together establish an action plan with achievable short-term and long-term objectives for each child or youth needing to achieve permanency and then institute regular status reporting (at 30 and 90 days following the initial High Impact Team staffing) to promote social worker accountability toward finding viable adoption/guardianship options for each child or youth. In FY 2010, CFSA will identify permanency resources and achieve permanency for at least45 children and youth (CFSA – 20 Adoptions Together – 25) through adoption, guardianship or life-long connections. (Completion Date: 9/2010)

# INITIATIVE 2.3: CFSA will refine the existing youth services model to best meet the needs of the older youth population.

In FY10, CFSA will restructure the existing youth services model to improve services and outcomes for youth between 14 and 21 years of age. In addition to the implementation of the Ansell-Casey Life Skills Assessment (ACLSA) tool, CFSA will increase outreach efforts to youth to engage them in life planning meetings, educational planning and career development activities, relationships with housing, and community organizations to ensure that youth transitioning from foster care have the tools necessary to become a successful adult including a life-long connection. (Completion Date: 9/2010)

# PROPOSED KEY PERFORMANCE INDICATIORS – Agency Programs<sup>5</sup>

Metric	FY08	FY09	FY10 Projection	FY11 Projection	FY12 Projection
Number of hotline calls accepted for investigation	575	546 <sup>1</sup>	n/a	n/a	n/a
Percent of investigations attempted or initiated within 24 hours of being accepted	64%	65.7%	75%	80%	85%
Percent of investigations closed within 30 days	33.8%	58.5%	80%	85%	90%
Number of investigators carrying over 12 investigations	37	11	0	0	0
Percent of children/youth in foster care receiving at least 2 visits per month from the social worker	86.9%	88.9%	95%	95%	95%
Percent of children/youth in-home receiving at least 2 visits per month from the social worker	70.7%	70.5%	90%	95%	95%
Percent of children/youth receiving weekly visits within the first four weeks of placement	72.9%	75.6%	90%	90%	90%
Percent of children/youth who were victims of substantiated or indicated abuse or neglect during the first 6 months of the reporting year, who did not experience another incident of substantiated or					
indicated abuse or neglect within a 6-month period  Percent of children and youth in foster care achieving	n/a	n/a	n/a	n/a	n/a
permanency	n/a	68.7% <sup>2</sup>	70 <sup>3</sup> %	70%	75%
Percent of children and youth exiting to reunification in 12 months	n/a	71.4%	70%	75%	75%
Percent of children and youth with twice monthly parent child visits	39%	49.1%	65%	70%	75%
Percent of current case plans	96%	95.2%	95%	95%	95%
Percent of children with twice monthly sibling visits	70.6%	65.8%	75%	80%	80%
Percent of administrative reviews completed	99.2%	97.4%	100%	100%	100%
Number of workers carrying more than 15 cases	40	26 <sup>4</sup>	0	0	0
Efficiency Measure					
Average time for investigator to initiate investigation after referral is accepted.	n/a	n/a	n/a	n/a	n/a
Percentage of the 45 children and youth for whom permanency is achieved through the POP	n/a	n/a	n/a	n/a	n/a

\_

<sup>&</sup>lt;sup>1</sup> This total reflects the average number of calls accepted in FY09. The total number of investigations accepted for investigation in FY09 was 6556.

<sup>&</sup>lt;sup>2</sup> This percentage reflects the total number of children that exited to positive permanency (adoption, reunification, and guardianship) as the numerator and the number of children that exited in FY09 as the denominator.

<sup>&</sup>lt;sup>3</sup> Increased from initial 60% target

<sup>&</sup>lt;sup>4</sup> This count represents the average number of workers carrying over 15 cases in FY09. Point in time as of September 30, 2009, there were 3 workers in out of home, 8 workers in-home and 4 workers with the private agencies carrying more than 15 cases.

private agencies carrying more than 15 cases.

<sup>5</sup> Please not that the KPI's for Agency Programs also reflect the performance of CFSA's Private Agencies which are monitored under the Community Services Division.

# Community Services<sup>6</sup>

#### **SUMMARY OF SERVICES**

Community Services establishes and sustains centers of excellence that achieve or support positive outcomes for children and families through best practices, superior customer services, and solid teamwork in its community-based prevention programs, recruitment, retention and licensing of foster parents, placement services for children, and quality child welfare programs in private contract agencies. Community Services is comprised of social workers and support staff responsible for coordinating support services to children (and their biological and/or foster families) at every level of the child welfare continuum.

**Prevention Services** provides community-based prevention, supportive, and aftercare services to families and children at-risk in the neighborhoods so that they can achieve safety, permanency, and well-being in the least restrictive setting, maximizing the use of informal and formal support systems.

**Child Placement** provides living arrangements for children who cannot live in their birth homes. By providing an array of placement options, Child Placement supports the safety, permanence and well-being of children and youth in the care of CFSA.

**Contract Monitoring** is responsible for monitoring or family-based foster care and congregate care contracts. Through rigorous monitoring activities, Contract Monitoring seeks improve contracted programs' performance outcomes, instill continuous quality improvement and to ensure high quality services to children served by these agencies.

**Family Licensing** ensures that candidates seeking to provide foster or adoptive care are trained and licensed to provide appropriate care for children in need of temporary or permanent homes.

**Family Resources** provides foster and adoptive resource recruitment, and support services to current and potential foster, kinship, and adoptive parents. Through various outreach and public education campaigns and activities Family Resources ensures the availability of foster parents that are willing and able to meet the varied needs of children and youth in the care of CFSA. Foster parent support professionals provide the ongoing assistance necessary to ensuring safe homes that support the permanence and well-being of children and youth.

**Adoption and Guardianship Subsidy** provides financial assistance services to eligible relatives and adoptive parents so they can maintain children in permanent homes. The Grandparent Subsidy which is also included in this activity provides financial assistance services to eligible grandparents so they can maintain children in permanent homes.

### **OBJECTIVE 1: Safety.**

#### **INITIATIVE 1.1 Hire a Child Abuse Prevention Officer.**

In FY 2010, CFSA will hire a Child Abuse Prevention Officer that will be responsible for coordinating activities under federal Community-Based Child Abuse Prevention and the Children's Justice Act grants. The Officer will also be responsible for planning related to local prevention grants and coordinating prevention efforts within CFSA and with sister agencies and the community. (Completion Date: 6/2009)

<sup>&</sup>lt;sup>6</sup> Please not that the KPI's for Agency Programs also reflect the performance of CFSA's Private Agencies which are monitored under the Community Services Division.

# **OBJECTIVE 2: Permanency.**

# INITIATIVE 2.1: Establish and maintain appropriate placements for children consistent with their needs.

The immediate and best placement for a child is essential to their well-being and to begin the work towards permanency planning for each child in out of home care. In the coming year, CFSA will:

- Establish a range of placement options for children along with the commensurate number of beds in each category to assure appropriate placements for each child coming into out of home care;
- Place every child in a placement that fits his/her needs within 24 hours;
- Reduce the number of children under 6 years of age who are placed in a group care setting, except for those children with exceptional needs that cannot be met in any other type of care.

(Completion Date: 9/2010)

### **OBJECTIVE 3: System Accountability.**

### **INITIATIVE 3.1 Redesign of congregate care contract monitoring function.**

In FY 2009, Contract Monitoring completed a restructuring of the family-based contract monitoring function to ensure greater accountability on the part of providers and to improve services to children. In FY 2010, Contract Monitoring will redesign the congregate contract monitoring function with the goal of implementing quality monitoring that ensures achievement of permanency for youth, effectiveness of service interventions that enhances well being, engagement of youth in character and skill building activities, and securing lifelong connections for youth in preparation for their transition out of foster care. (Completion Date: 9/2010)

### **INITIATIVE 3.2 Evaluation of Partnership for Community-Based Services.**

In FY 2009, CFSA implemented a joint community-based practice model with the Healthy Families/Thriving Communities (HFTC) Collaboratives to serve in-home children and families cooperatively. In FY 2010, the agency will conduct and evaluation of the Partnership for Community-Based Services to identify the extent to which the implementation of PCBS is effective; to measure the extent of compliance with the original model; and to identify areas where further supports or modifications are indicated. (Completion Date: 4/2010)

# Office of Clinical Practice (OCP)

#### **SUMMARY OF SERVICES**

The Office of Clinical Practice (OCP) coordinates and administers clinical and health services for children receiving in-home or foster care services from CFSA as well as innovative family support functions like Family Team Meetings (FTM). OCP provides (or contracts for the provision of) complete and comprehensive well-being services for children in CFSA's care, including 24/7 on-call support for medical and mental health emergencies. A staff of expert consultants (including a physician and registered nurses) in physical health, mental health, residential treatment, and developmental disabilities offer linkages and support in accessing resources within other District agencies and community providers. OCP also provides access to auxiliary services, such as mentoring.

### **OBJECTIVE 1: Ensure well-being for children/youth.**

# INITIATIVE 1.1: Engage families and youth to strengthen decision-making and case-planning for service delivery to abused and/or neglected children and their families.

This initiative will emphasize the use of family involved team meetings, engaging all youth and family members as full partners in case planning and team decision-making, and enhance involvement of family members, youth and stakeholders in the administrative review process. Investigators and social workers are required to meet with family members within the first 30 days of when a child enters foster care in order to engage the family in the case planning process and to identify prospective relative placements for children and youth entering foster care. OCP facilitates the Family Team Meeting (FTM) process that begins this effort. FY2010. (Completion Date: 9/2010)

### **INITIATIVE 1.2: On-Site Health Services Screening Center.**

The Agency screening center, Healthy Horizons, will address the medical screening needs of the District of Columbia children in CFSA custody. After careful research and evaluation of our current medical screening process, CFSA determined that bringing the screening process "in-house" will allow for more timely identification and initiation of medical and mental health services for the children who enter foster care. Within this new process, there will be: (1) immediate engagement of the family to obtain a comprehensive medical, mental health and developmental history; (2) available medical, mental health and developmental historical data that will provide an in-depth baseline history for completing the initial screenings, behavioral health and dental evaluation; (3) additional scheduling and follow-up appointment tracking and (4) the provision of a more seamless and effective process for exceeding the LaShawn Benchmarks as it relates to child well-being issues. (Completion Date: 1/2010)

# PROPOSED KEY PERFORMANCE INDICATIORS – Office of Clinical Practice

THOT OBED THE TELL OR THE TELL OF THE					
Metric	FY08	FY09	FY10 Projection	FY11 Projection	FY12 Projection
Percent of children/youth entering or changing placements who receive a timely pre-placement health screening within 72 hours of entering foster care	n/a	68%	90%	90%	90%
Percent of children receiving a full medical evaluations within 30 days of entering foster care	n/a	84%	90%	95%	95%
Percent of FTM's completed within 72 hours of entering foster care	n/a	n/a	85%	90%	90%
Percent of referrals for children 0-3 for early intervention services completed	n/a	n/a	100%	100%	100%
Efficiency Measure					
Percent increase of pre-placement health/behavioral health pre-screenings completed following implementation of on-site screening center.	n/a	n/a	90%	95%	100%

# Office of the Director

### **SUMMARY OF SERVICES**

The Office of the Director has purview over various infrastructural and administrative activities at CFSA, including the Contracts and Procurement Administration, the Human Resources Administration, and the Facilities Management Administration.

## **Contracts and Procurement Administration (CPA)**

The Contracts and Procurement Administration (CPA) controls the decision-making process for selecting vendors to provide various services to CFSA staff and clients, including family support services. The CPA strives to provide quality goods and services for District agencies through a coherent and streamlined procurement process that is responsive to the needs of its customers and suppliers.

### The Human Resources Administration (HRA)

The Human Resources Administration (HRA) provides an array of services that support individual and organizational performance and enables CFSA to attract, develop and retain a well-qualified, diverse workforce. HRA works in partnership with various CFSA administrations to ensure workforce capacity is optimized through effective employee related processes and transactions. HRA also collaborates as needed with the District of Columbia's Human Resources (DCHR) organization to maintain alignment of employee policies and service offerings.

# **Facilities Management Administration (FMA)**

The Facilities Management Administration is comprised of two primary areas of accountability consisting of workspace and fleet management. The overall goal of FMA is to provide optimal use of real estate and fleet resources in carrying out the agency's mission

### **OBJECTIVE 1: Enhancing workforce recruitment, development and retention.**

# **INITIATIVE 1.1: Implement workforce development and performance management programs in support of CFSA strategic outcomes.**

Facilitate effective implementation of outcomes-based performance planning that aligns with Agency strategies and reinforces individual accountability for all employees. In FY 10, 98% of agency performance plans and midyear evaluations will be completed in PeopleSoft. (Completion Date: 9/2010)

# OBJECTIVE 2: Ensuring a productive workspace and fleet utilization and effective management solutions for the CFSA workforce.

# INITIATIVE 2.1: Provide safe productive workspace solutions to meet current and anticipated needs for Agency employees.

FMA will continue to manage ongoing space planning initiatives that result in efficient and timely employee workspace solutions. These initiatives include current space planning projects associated with various Agency Administrations, Community Collaboratives and the projected move from the 400 6th Street SW location. (Completion Date: 9/2010)

# INITIATIVE 2.2 Implement effective fleet management solutions to meet current and anticipated needs for Agency employees.

FMA's fleet management will focus on maintaining existing fleet service options that meet employee and agency needs. During FY2010 the fleet team will expand the use of

virtual fleet services while reinforcing accountability of drivers when operating leased and/or District owned vehicles through the promulgation and enforcement of the revised Driving and Driving Records Policy. Completion Date: 3/2010

# **OBJECTIVE 3: Implementation of the Human Care Agreement process for soliciting family-based foster care placement services.**

# **INITIATIVE 3.1: Implement the Human Care Agreement.**

In June 2009, CFSA completed the first phase of its review of individual responses from the congregate care Request for Qualifications. The solicitation represents an official shift in CFSA's procurement method of placement resources as the Agency moves toward the implementation of Human Care Agreements. The prospective qualified providers will have an opportunity to submit in-depth business plans in response to specialized scopes of work for each type of placement setting. The revised scopes include performance requirements tied to the achievement of positive outcomes for children and youth in foster care. Full implementation of all Human Care Agreements for the provision of congregate care and family based foster care services will be completed in FY 2010. (Completion Date: 9/2010)

### PROPOSED KEY PERFORMANCE INDICATORS - Office of the Director

Metric	FY08	FY09	FY10 Projection	FY11 Projection	FY12 Projection
Average Case Carrying Social Worker vacancy					
rate <12%	n/a	6.7%	12%	12%	12%
Average CFSA FTE vacancy rate <13.5%	13.5%	9.6%	13.5%	13.5%	13/5%
In-House Fleet Availability rate >90%	n/a	n/a	90%	90%	90%
Efficiency Measure					
Response to facilities work order requests within 72 hours	n/a	n/a	90%	90%	90%

#### STANDARD CITYWIDE OPERATIONAL MEASURES

STANDARD CITYWIDE OPERATIONAL MEASURE					
Measure	FY10 YTD				
Contracts					
% of sole-source contracts					
Average time from requisition to purchase order for small (under \$100K) purchases					
# of ratifications					
% of invoices processed in 30 days or less					
<b>Customer Service</b>					
OUC customer service score					
Finance					
Variance between agency budget estimate and actual spending					
Overtime as percent of salary pay					
Travel/Conference spending per employee					
Operating expenditures "per capita" (adjusted: per client, per resident)					
People					
Ratio of non-supervisory staff to supervisory staff					
Vacancy Rate Total for Agency					
Admin leave and sick leave hours as percent of total hours worked					
Employee turnover rate					
% of workforce eligible to retire or will be within 2 years					
Average evaluation score for staff					
Operational support employees are percent of total employees					
Property					
Square feet of office space occupied per employee					
Risk					
# of worker comp and disability claims per 100 employees					